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ACTION IO-08

INFO	LOG-00	AF-01	AID-00	ARA-01	CIAE-00	SMEC-00	CIP-01
	COME-00	CTME-00	OASY-00	DOEE-00	SRPP-00	EAP-01	EB-01
	EUR-01	FRB-01	H-01	TEDE-00	INR-00	LAB-01	L-01
	ADS-00	M-00	NEA-01	NSAE-00	OIC-02	OIG-04	OMB-01
	PA-01	PM-00	PRS-01	P-01	SP-00	SSO-00	SS-00
	STR-01	TRSE-00	T-00	USIE-00	SA-01	FMP-00	PMB-00
	DRL-09	G-00	/040W				

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FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 6334
INFO SECDEF WASHDC IMMEDIATE
JOINT STAFF WASHDC IMMEDIATE
WHITEHOUSE WASHDC
UN SECURITY COUNCIL COLLECTIVE
RWANDA COLLECTIVE

C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 002816

WHITEHOUSE PASS TO NSC - RICE AND SHEEHAN;
SECDEF FOR OSD/ISA - VKERN
JOINT STAFF FOR CHAIRMAN, DIR JS, J3;

GENEVA FOR RMA; ROME PASS FODAG

E.O.12356: DECL:AFTER PASSAGE OF RESOLUTION
TAGS:PREL, KFPC, ETTC, KOMC, MARR, RW, UNSC
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PAGE 02 USUN N 02816 01 OF 02 180121Z
SUBJECT: RWANDA: ARMS EMBARGO

UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: ARCHIE M BOLSTER
DATE/CASE ID: 29 JUL 2011 201005065

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REF: USUN NEW YORK 02769

1. CLASSIFIED - ENTIRE TEXT.

2. SUMMARY-- AT SC INFORMALS ON RWANDA, SEVERAL COUNTRIES SPOKE OF THEIR WILLINGNESS TO LIFT THE ARMS EMBARGO PARTIALLY, NOTABLY FRANCE, THE UK, AND NIGERIA. AMB INDERFURTH PROPOSED A TECHNICAL RESOLUTION TO ALLOW THE U.S. TO BRING DE-MINING EXPLOSIVES INTO THE COUNTRY. IT PASSED UNANIMOUSLY IN A FORMAL VOTE ON JULY 17. END SUMMARY.

3. THE SC MET TO DISCUSS THE LATEST SYG'S REPORT ON RWANDA (REFTEL) ON JUNE 14. A NUMBER OF COUNTRIES SUPPORTED TAKING NO ACTION ON RWANDA UNTIL THE SYG RETURNS TO NEW YORK. THIS PROPOSAL GAINED CONSENSUS AND IT WAS DETERMINED THAT THE COUNCIL WILL MEET WHEN THE SYG RETURNS O/A JULY 25.

4. IN THEIR COMMENTS ON THE REPORT, THE UK, US, FRANCE, CZECH REPUBLIC, OMAN, NIGERIA, AND GERMANY EXPRESSED REGRET THAT RWANDA'S NEIGHBORING COUNTRIES WERE NOT OPEN TO ALLOWING ARMS EMBARGO OBSERVERS IN THEIR TERRITORY. ON THAT NOTE, ARGENTINA, CZECH REPUBLIC, OMAN, AND GERMANY SPECIFICALLY MENTIONED THAT THEY WISHED OBSERVERS AT THE AIRPORTS AND AREAS NEAR THE EASTERN ZAIRE BORDER WITH RWANDA. THE UK, US, FRANCE, NIGERIA, GERMANY, AND RWANDA EXPRESSED WILLINGNESS TO CONSIDER, AS A FALLBACK, A COMMISSION OF INQUIRY LOOKING INTO ARMS
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EMBARGO VIOLATIONS.

5. ON THE ISSUE OF THE ARMS EMBARGO, FRANCE INFORMED THE COUNCIL OF ITS NEW POSITION OF SUPPORTING PARTIAL LIFTING OF THE EMBARGO FOR NON-LETHAL EQUIPMENT. THE UK, NIGERIA, AND ARGENTINA MENTIONED THAT THEY WERE OPEN TO A CAREFUL OR GRADUAL PHASEOUT OF THE EMBARGO. THE UK SPECIFICALLY POINTED OUT, HOWEVER, THAT IT DID NOT FAVOR A BLANKET LIFT OF THE EMBARGO. RWANDA ASKED THAT THE INTERNATIONAL COMMUNITY HELP ENFORCE THE EMBARGO AGAINST

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THE EX-FAR AND AT THE SAME TIME IMMEDIATELY
EMBARGO AGAINST THE GOR SO THAT IT MAY DEFEND ITSELF
AGAINST ITS ENEMIES. IT CHIDED THE INTERNATIONAL
COMMUNITY FOR NOT SPEAKING OUT PUBLICLY AGAINST THE
COUNTRIES THAT ARE KNOWN TO BE VIOLATING THE EMBARGO.

6. RWANDA, THE US, ARGENTINA, AND INDONESIA, NOTED THAT
THOSE RESPONSIBLE FOR PARTICIPATING IN THE RWANDAN
GENOCIDE SHOULD BE SPEEDILY BROUGHT TO JUSTICE BY THE
INTERNATIONAL TRIBUNAL. TALKING POINTS USED BY USUN ARE
AT PARA 8.

7. AT THE END OF THE MEETING AMB INDERFURTH DISTRIBUTED
A DRAFT TECHNICAL RESOLUTION ASKING FOR AN EXEMPTION TO
THE ARMS EMBARGO FOR THE UPCOMING US HUMANITARIAN
DE-MINING OPERATION TO RWANDA. AFTER A BRIEF DEBATE ON
APPROPRIATE BUREAUCRATIC PROCEDURES, THE COUNCIL DECIDED
TO VOTE ON THE RESOLUTION MONDAY, JULY 17. THE U.S.
DRAFT WAS ADOPTED AS SC RES 1005 ON JULY 17. COMPLETE
TEXT AT PARA 9 BELOW. A MEETING OF THE SANCTIONS
COMMITTEE IS SCHEDULED FOR TUESDAY, JULY 18 TO APPROVE
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THE SPECIFICS OF THE U.S. REQUEST.

8. BEGIN TALKING POINTS:

WE WOULD LIKE TO THANK THE SECRETARY-GENERAL, AND HIS
SPECIAL ENVOY, MR. AJELLO, FOR THE REPORT NOW BEFORE
US. WE HOPE THAT MR. AJELLO WILL BE ABLE TO APPEAR
BEFORE THE COUNCIL SOON TO BRIEF US ABOUT HIS
CONSULTATIONS IN CENTRAL AFRICA, AND ALSO ABOUT HIS
IMPRESSIONS OF MOZAMBIQUE AFTER HIS VISIT LAST MONTH.

GETTING BACK TO THE REPORT, WE ARE DISAPPOINTED THAT THE
GOVERNMENTS MR. AJELLO VISITED WERE NOT MORE RECEPTIVE
TO THE PROPOSAL OF DEPLOYING MILITARY OBSERVERS IN THE
REGION TO MONITOR THE SITUATION. WE ARE CONCERNED AT
THE CONTINUING REPORTS OF GR
OWING INSTABILITY AND
TENSION, ESPECIALLY IN EASTERN ZAIRE.

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WE CONTINUE TO SUPPORT THE ESTABLISHMENT OF AN
INTERNATIONAL PRESENCE IN THE REGION AS SOON AS POSSIBLE
TO SERVE AS THE EYES AND EARS OF THE INTERNATIONAL
COMMUNITY, AND ARE WILLING TO CONSIDER ALTERNATIVE
PROPOSALS TO GETTING AN INTERNATIONAL PRESENCE ON THE
GROUND, SUCH AS A COMMISSION OF INQUIRY.

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C O N F I D E N T I A L SECTION 02 OF 02 USUN NEW YORK 002816

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SUBJECT: RWANDA: ARMS EMBARGO

WE HOPE THE SECRETARY-GENERAL WILL RETURN FROM HIS TRIP
TO THE REGION WITH MORE POSITIVE COMMITMENTS FROM THE
COUNTRIES IN THE REGION.

MY GOVERNMENT AGREES THAT REFUGEE CAMPS NEED TO BE
RELOCATED AWAY FROM THE BORDERS WITH RWANDA. WE HAVE
RECENTLY CONTRIBUTED \$16 MILLION TO UNHCR, PART OF WHICH
WE HOPE THEY WILL PUT TOWARDS SPEEDY RELOCATION OF THE
CAMPS.

WE ALSO AGREE THAT THOSE WHO MASTERMINDED THE GENOCIDE
IN RWANDA NEED TO BE BROUGHT TO JUSTICE. WE ARE
DISTRESSED AT THE ADMINISTRATIVE DELAYS IN GETTING THE
INTERNATIONAL TRIBUNAL FOR RWANDA OFF THE GROUND AND
HOPE A WAY CAN BE FOUND TO BREAK THROUGH THE RED-TAPE.
WE UNDERSTAND IT MAY TAKE 8 OR 9 MONTHS TO RECONFIGURE
THE PREMISES IN ARUSHA AS A COURTHOUSE AND EXPECT THAT,
IN THE MEANTIME, THE PROSECUTOR WILL BE ABLE TO HAVE
ADEQUATE FACILITIES IN BOTH KIGALI AND THE HAGUE.

LASTLY, A POINT ABOUT DEMINING. A NUMBER OF MEMBERS OF
THE SANCTIONS COMMITTEE HAVE INDICATED THEIR PREFERENCE
THAT A TECHNICAL RESOLUTION PERMITTING THE U.S. TO
PROCEED WITH ITS DEMINING PROGRAM FOR RWANDA BE BROUGHT
DIRECTLY TO THE COUNCIL. IF THIS IS ACCEPTABLE TO THE
COUNCIL, MY DELEGATION HAS PREPARED A SHORT DRAFT
RESOLUTION WHICH I WOULD LIKE TO PRESENT AFTER

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CONSIDERATION OF THE DRAFT CAN BE PLACED ON THE AGENDA
FOR EARLY NEXT WEEK. END TALKING POINTS.

9. BEGIN TECHNICAL RESOLUTION TEXT:

THE SECURITY COUNCIL,

RECALLING ITS PREVIOUS RESOLUTION 918 (1994) OF 17 MAY
1994, AND 997 (1995) OF 9 JUNE 1995;

NOTING WITH CONCERN THAT UNEXPLODED LANDMINES CONSTITUTE
A SUBSTANTIAL HAZARD TO THE POPULATION OF RWANDA, AND AN
IMPEDIMENT TO THE RAPID RECONSTRUCTION OF THE COUNTRY;

NOTING ALSO THE DESIRE OF THE GOVERNMENT OF RWANDA TO
ADDRESS THE PROBLEM OF UNEXPLODED LANDMINES, AND THE
INTEREST ON THE PART OF OTHER STATES TO ASSIST WITH THE
DETECTION AND DESTRUCTION OF THESE MINES;

UNDERLINING THE IMPORTANCE THE COUNCIL ATTACHES TO
EFFORTS TO ELIMINATE THE THREAT POSED BY UNEXPLODED
LANDMINES IN A NUMBER OF STATES, AND THE HUMANITARIAN
NATURE OF DEMINING PROGRAMS;
RECOGNIZING THAT SAFE AND SUCCESSFUL HUMANITARIAN
DEMINING OPERATIONS IN RWANDA WILL REQUIRE THE SUPPLY TO
RWANDA OF AN APPROPRIATE QUANTITY OF EXPLOSIVES FOR USE
IN THESE OPERATIONS;

ACTING UNDER CHAPTER VII OF THE CHARTER OF THE UNITED
NATIONS;

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DECIDES THAT NOTWITHSTANDING THE RESTRICTIONS IMPOSED IN
PARAGRAPH 13 OF RESOLUTION 918 (1994), APPROPRIATE
AMOUNTS OF EXPLOSIVES INTENDED EXCLUSIVELY FOR USE IN
ESTABLISHED HUMANITARIAN DEMINING PROGRAMS MAY BE
SUPPLIED TO RWANDA UPON APPLICATION TO AND AUTHORIZATION
BY THE COMMITTEE OF THE SECURITY COUNCIL ESTABLISHED BY
RESOLUTION 918 (1994). END RESOLUTION TEXT.

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